



Legislative Fiscal Bureau

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April 6, 2015

TO: Senator Robert Cowles
Room 118 South, State Capitol

FROM: Bob Lang, Director

SUBJECT: Non-Fiscal Policy Items Contained Within the Governor's 2015-17 Budget Bill

This office has prepared the attached list of items that are contained within 2015 Assembly Bill 21/Senate Bill 21 (the Governor's 2015-17 budget recommendations). The list is comprised of items that are primarily of a non-fiscal policy nature and not closely related to the state's fiscal programs for the next biennium. Included are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summary of the Governor's budget.

Putting such a list together always requires some subjective judgment on which items should be identified. Arguments could be made to expand the list beyond what is presented here or to delete some items from it. However, in preparing the attached list, this office applied the same criteria that it has used in previous biennia when identifying provisions of the executive budget bill as non-fiscal policy items.

The criteria used are as follows: (1) generally, the item has no state fiscal effect; (2) if there is a state fiscal effect associated with an item, the policy implications of the provision outweigh any potential fiscal effect; (3) the item has been, or is, the subject of separate, non-budget legislation; (4) the item is one that typically would be reviewed by a standing committee of the Legislature; and (5) the provision could be accomplished without statutory directive, such as reports, studies, and audits. Items that typically are not included on the list are those that: (1) affect state program eligibility; (2) would generally be referred to the Joint Committee on Finance if introduced as separate legislation; and (3) address a reorganization or transfer of state government operations or functions.

There are four provisions of the budget which have not been included on the list but have policy implications which should be noted.

Drug Testing. There are items in the bill related to drug testing that could impact participation in BadgerCare Plus for childless adults, FoodShare employment and training, unemployment insurance, and certain programs administered by the Department of Children and

Families. Although there are policy issues related to drug testing, the items have not been included on the list because they potentially could affect eligibility for these programs.

Changes to Family Care, IRIS, and ADRCs. As evidenced by the number of individuals who testified at the Committee's public hearings on long-term care services, the provisions in the budget reflect significant policy issues and the potential impact that they might have on program participants. However, because they affect one of the state's major social service and fiscal programs, they have not been placed on the list.

UW System Authority. The creation of the UW System Authority represents a major reorganization of a state entity and is thus, not included on the list. There are, however, significant changes for the University, which, if not a part of the entire transformation to Authority status, would be included on the non-fiscal policy list. These include such items as statutory changes to, among other things, the UW's mission, tenure, governance, and sabbatical leave.

Sports and Entertainment District (Milwaukee Bucks). This item is not included on the list because of its significant fiscal effect (\$220 million of bonding and \$2.8 million of debt service in 2016-17). When the state addressed stadium financing in the past, these matters were not included in state budgets. Miller Park (1995 Act 56), Lambeau Field (1999 Act 167), and the Bradley Center Sports and Entertainment Corporation (1985 Act 26) were addressed by the Legislature outside of the state budget process.

BL/sas
Attachment

NON-FISCAL POLICY ITEMS

ADMINISTRATION

General Agency Provisions

- Eliminate General Requirements for Cost-Benefit Analysis (Page 26, #19)
- Contractual Services Definition (Page 27, #20)
- Modify Prison Industries Procurement Pricing Rule (Page 27, #21)

Transfers

- Electronic Recording and Delivery of Worker's Compensation Hearing Testimony and Materials (Page 35, #6; Page 42, #4; and Page 554, #4)

Hearings and Appeals

- Historic Preservation Appeals Process and Funding (Page 43, #5 and Page 255, #9)

AGRICULTURE, TRADE AND CONSUMER PROTECTION

- Convert Board of Agriculture, Trade and Consumer Protection to an Advisory Council (Page 57, #7)

BUILDING COMMISSION

- Modifications to Building Commission's Authority (Page 77, #3)
- Building Program Project Thresholds (Page 79, #4)
- Transfer Authority to Contract for Operating Notes to DOA (Page 81, #5)
- Authority to Contract for Public Debt and Revenue Obligations (Page 82, #6)

CHILDREN AND FAMILIES

Economic Support and Child Care

- W-2 Community Steering Committees (Page 102, #5)

Child Support

- Filing Fee Exemption for Voluntary Paternity Acknowledgment (Page 112, #2)
- Requiring Financial Institutions to Pay Levies Submitted by Other States (Page 112, #3)
- Assignment of Benefits for Child Support (Page 113, #4 and Page 145, #8)

CORRECTIONS

Adult Corrections

- Correctional Officer Pre-Service Training Standards Board (Page 124, #10)

DISTRICT ATTORNEYS

- Special Prosecutor Appointments (Page 135, #5)
- Increase Authorized Deputy District Attorneys (Page 136, #7)

EMPLOYEE TRUST FUNDS

- Group Insurance Board Term Length (Page 146, #10)

GENERAL PROVISIONS

- Cost of Blood Withdrawals Related to Intoxicated and Reckless Flying Violations (Page 188, #1)
- Crime Prevention Funding Board (Page 188, #2)

HEALTH SERVICES

Public Health and Other Programs

- Requirement for Pharmacists to Update Immunization Registry (Page 243, #8)

HISTORICAL SOCIETY

- Exemption of Certain Documents from State Document Distribution Requirements (Page 256, #11)

LEGISLATURE

- Judicial Compensation Commission and the Joint Committee on Employment Relations (Page 284, #8 and Page 427, #6)

NATURAL RESOURCES

Departmentwide

- Convert Natural Resources Board to Advisory Council (Page 304, #7)

Parks and Forestry

- Relocation of Division of Forestry Headquarters Plan (Page 316, #10)

PUBLIC INSTRUCTION

Categorical Aids

- School District Participation in Cooperative Educational Service Agencies (CESAs) (Page 345, #9)

Choice, Charter, and Open Enrollment

- Private School Choice Programs -- Assessments (Page 352, #11)
- Private School Choice Programs -- School Notice of Participation Date (Page 354, #15)
- Private School Choice Programs -- Teacher and Administrator Requirements (Page 354, #16)
- Private School Choice Programs -- Grade Information Provided to DPI (Page 354, #17)
- Private School Choice Programs -- Eliminate Pupil Assignment Council (Page 354, #18)
- Charter School Oversight Board (Page 355, #21)
- Charter School Authorizing Entity Duties (Page 358, #22)
- Contract Requirements for Independent "2R" Charter Schools (Page 359, #23)
- Charter School Governing Boards (Page 360, #24)
- Charter School Admissions (Page 360, #25)

District Operations and Standards

- Educational Standards (Page 362, #1)
- School Accountability Reports (Page 362, #2)
- Notice of Educational Options (Page 364, #3)
- Whole Grade Sharing (Page 365, #4)

SHARED REVENUE AND TAX RELIEF

Property Taxation

- County, Regional, and City Assessment (Page 405, #1 and Page 382, #3)
- Property Tax Bill Information (Page 411, #2)

TRANSPORTATION

Local Transportation Assistance

- Rail Property Exemption from Local Special Assessment (Page 442, #3)

State Highway Program

- Construction Manager/General Contractor Pilot Program (Page 449, #9)

UNIVERSITY OF WISCONSIN SYSTEM

- Exempt Research and Studies from Public Inspection (Page 494, #52)

WISCONSIN TECHNICAL COLLEGE SYSTEM

- Tuition Freeze for High Demand Fields (Page 538, #8)
- Joint Self-Insured Plans (Page 539, #9)

WORKFORCE DEVELOPMENT

Worker's Compensation

- Worker's Compensation Coverage for Postsecondary Students (Page 553, #3)
- Provide Notices by Electronic Delivery (Page 554, #5)